

Table of Contents

CHAPTER I: OVERVIEW OF THIS PLAN AND ITS DEVELOPMENT	1
1 INTRODUCTION	1
1.1 PHASE I HAZARD ASSESSMENT FOR LATAH COUNTY	2
1.2 GOALS AND GUIDING PRINCIPLES.....	2
1.2.1 <i>Federal Emergency Management Agency Philosophy</i>	2
1.2.2 <i>Additional State and Federal Guidelines Adopted.</i>	3
1.2.3 <i>Latah County Planning Effort and Philosophy</i>	4
1.2.3.1 Mission Statement.....	4
1.2.3.2 Vision Statement.....	4
1.2.3.3 Goals.....	4
CHAPTER 2: DOCUMENTING THE PLANNING PROCESS	6
2 INITIATION	6
2.1 DESCRIPTION OF THE PLANNING PROCESS	6
2.2 THE PLANNING TEAM	6
2.3 PUBLIC INVOLVEMENT.....	7
2.3.1 <i>News Releases</i>	7
2.3.1.1 Newspaper Articles.....	7
2.3.2 <i>Public Mail Survey</i>	8
2.3.2.1 Survey Results	9
2.3.3 <i>Committee Meetings</i>	13
2.3.3.1 Committee Meeting Minutes.....	14
2.3.3.1.1 September 28th, 2004 – Latah County Courthouse.....	14
2.3.3.1.2 November 9 th , 2004 – Latah County Courthouse.....	15
2.3.3.1.3 February 1, 2005 – Latah County Courthouse.....	16
2.3.4 <i>Public Meetings</i>	17
2.3.4.1 January 26th, 2005, Deary Fire Hall	20
2.3.4.2 January 27th, 2005, Potlatch Train Depot.....	21
2.3.4.3 January 27th, 2005, Moscow 1912 Building.....	21
2.3.4.4 January 28th, 2005, Kendrick Golden Sun Senior Center.....	22
2.3.4.5 February 15, 2005 – Latah County Fairgrounds.....	24
2.3.5 <i>Documented Review Process</i>	30
2.3.6 <i>Continued Public Involvement</i>	30
CHAPTER 3: LATAH COUNTY CHARACTERISTICS	32
3 BACKGROUND AND AREA DESCRIPTION.....	32
3.1 DEMOGRAPHICS	32
3.2 SOCIOECONOMICS	34
3.2.1 <i>Description of Latah County</i>	36
3.2.1.1 Recreation	36
3.2.1.2 Resource Dependency	37
3.2.1.2.1 Forestry, Agriculture, and Ranching	37
3.3 CULTURAL RESOURCES	38
3.4 TRANSPORTATION & INFRASTRUCTURE.....	41
3.5 VEGETATION & CLIMATE	41
3.5.1 <i>Monthly Climate Summaries in Latah County</i>	43
3.5.1.1 Potlatch, Idaho	43
3.5.1.2 Moscow, Idaho.....	43
3.5.1.3 Elk River, Idaho (Clearwater County)	44
3.6 ECOSYSTEMS	44
3.7 SOILS	45
3.8 HYDROLOGY	46
3.9 AIR QUALITY	50
3.10 WILDLAND-URBAN INTERFACE	51

3.10.1	<i>People and Structures</i>	51
3.11	RURAL & CITY FIRE DISTRICTS	57
3.11.1	<i>Bovill Rural Fire Protection District</i>	57
3.11.2	<i>Deary Rural Fire District</i>	58
3.11.3	<i>Genesee City and Rural Fire Department</i>	60
3.11.4	<i>Juliaetta Volunteer Fire Department</i>	62
3.11.5	<i>Kendrick Volunteer Fire Department</i>	64
3.11.6	<i>Moscow Rural Fire District</i>	66
3.11.7	<i>Troy Rural Fire District</i>	68
3.11.8	<i>Potlatch (Palouse Valley) Rural Fire District</i>	69
3.12	WILDLAND FIRE DISTRICTS	71
3.12.1	<i>USDA Forest Service – Palouse Ranger District</i>	71
3.12.2	<i>Idaho Department of Lands – Ponderosa Fire Protection District</i>	72
3.12.3	<i>Clearwater-Potlatch Timber Protective Association – Elk River Area</i>	73
3.13	ADDITIONAL ENTITIES WITH FIRE SUPPRESSION CAPABILITIES	74
3.13.1	<i>Bennett Lumber Fire Department</i>	74
3.13.2	<i>North Latah Fire District – Farmington</i>	76
3.13.3	<i>North Latah Fire District – Oakesdale</i>	77
3.14	ALL HAZARDS EVENT PROFILE	79
CHAPTER 4: FLOODS.....		83
4	FLOOD CHARACTERISTICS.....	83
4.1	HISTORY	83
4.1.1	<i>Chronology of 1996-1997 Flood Events in Latah and Surrounding Counties</i>	84
4.2	WEATHER	85
4.3	TOPOGRAPHY.....	86
4.4	DEVELOPMENT	86
4.5	LATAH COUNTY FLOOD PROFILE.....	86
4.5.1	<i>County Wide Potential Mitigation Activities</i>	92
4.5.1.1	Mitigation.....	92
4.5.1.2	Readiness/Education.....	93
4.5.1.3	Building Codes	93
4.6	COMMUNITY ASSESSMENTS.....	95
4.6.1	<i>Troy</i>	95
4.6.1.1	Flood Potential	95
4.6.1.2	Ingress-Egress.....	96
4.6.1.3	Infrastructure.....	96
4.6.1.4	Flood Protection.....	97
4.6.1.5	Community Risk Assessment	97
4.6.1.6	Mitigation Activities	97
4.6.2	<i>Deary</i>	98
4.6.2.1	Flood Potential	98
4.6.2.2	Ingress-Egress.....	98
4.6.2.3	Infrastructure.....	98
4.6.2.4	Flood Protection.....	99
4.6.2.5	Community Assessment	99
4.6.2.6	Mitigation Activities	100
4.6.3	<i>Bovill</i>	100
4.6.3.1	Flood Potential	100
4.6.3.2	Ingress-Egress.....	102
4.6.3.3	Infrastructure.....	102
4.6.3.4	Flood Protection.....	103
4.6.3.5	Community Risk Assessment	103
4.6.3.6	Mitigation Activities	103
4.6.4	<i>Genesee</i>	103
4.6.4.1	Flood Potential	103
4.6.4.2	Ingress-Egress.....	105
4.6.4.3	Infrastructure.....	105
4.6.4.4	Flood Protection.....	106

4.6.4.5	Community Risk Assessment	106
4.6.4.6	Mitigation Activities	106
4.6.5 Juliaetta		106
4.6.5.1	Flood Potential	107
4.6.5.2	Ingress-Egress	107
4.6.5.3	Infrastructure	108
4.6.5.4	Flood Protection	108
4.6.5.5	Community Assessment	108
4.6.5.6	Mitigation Activities	109
4.6.6 Kendrick.....		109
4.6.6.1	Flood Potential	109
4.6.6.2	Ingress-Egress	110
4.6.6.3	Infrastructure	111
4.6.6.4	Flood Protection	111
4.6.6.5	Community Assessment	111
4.6.6.6	Mitigation Activities	111
4.6.7 Potlatch/Onaway Community.....		112
4.6.7.1	Flood Potential	112
4.6.7.2	Ingress-Egress	113
4.6.7.3	Infrastructure	113
4.6.7.4	Flood Protection	114
4.6.7.5	Community Risk Assessment	114
4.6.7.6	Mitigation Activities	114
4.6.8 Moscow.....		115
4.6.8.1	Flood Potential	115
4.6.8.2	Ingress-Egress	116
4.6.8.3	Infrastructure	117
4.6.8.4	Flood Protection	117
4.6.8.5	Mitigation Activities	117
CHAPTER 5: LANDSLIDES.....		119
5 LATAH COUNTY CONDITIONS		119
5.1 LANDSLIDE HAZARD PROFILE		119
5.2 LANDSLIDE PRONE LANDSCAPES.....		125
5.3 GENERAL LANDSLIDE HAZARDS MITIGATION STRATEGIES		125
5.3.1 <i>Establish a Countywide landslide hazard identification program</i>		125
5.3.2 <i>Restricting development in Landslide Prone Landscapes.....</i>		125
5.3.3 <i>Standardizing codes for excavation, construction, and grading.....</i>		125
5.3.4 <i>Protecting existing development</i>		125
5.3.5 <i>Post warnings of potentially hazardous areas and educate the public about areas to avoid</i>		126
5.3.6 <i>Utilizing monitoring and warning systems</i>		126
5.3.7 <i>Public Education</i>		126
5.4 INDIVIDUAL COMMUNITY ASSESSMENTS.....		127
5.4.1 <i>Kendrick/Juliaetta.....</i>		127
5.4.1.1 <i>Landslide Potential</i>		127
5.4.1.2 <i>Community Risk Assessment</i>		128
5.4.1.3 <i>Mitigation Activities</i>		128
5.5 ALL OTHER LATAH COUNTY COMMUNITIES.....		128
5.5.1 <i>Landslide Potential</i>		128
5.5.2 <i>Community Risk Assessment</i>		129
5.6 FIRE RELATED DEBRIS FLOWS.....		129
5.6.1 <i>Conditions for fire-related debris-flow occurrence</i>		129
5.6.2 <i>General Mitigation Activities</i>		130
CHAPTER 6: SEVERE WEATHER.....		131
6 SEVERE WEATHER CHARACTERISTICS		131
6.1 WINTER STORMS		131
6.2 THUNDERSTORMS		132
6.3 SEVERE WEATHER EVENT PROFILE		132

6.4	DROUGHT	132
6.5	REGIONAL CLIMATE PROFILE	133
6.5.1	<i>Topographic Features</i>	133
6.5.2	<i>Temperature</i>	134
6.5.3	<i>Precipitation</i>	135
6.5.4	<i>Snowfall</i>	135
6.5.5	<i>Windstorms and Tornadoes</i>	135
6.6	LATAH COUNTY CONDITIONS	136
6.6.1	<i>Community Climate Records</i>	136
6.6.1.1	Moscow, Idaho.....	136
6.6.1.2	Bovill, Idaho	136
6.6.1.3	Troy, Idaho.....	137
6.6.1.4	Genesee, Idaho.....	137
6.6.1.5	Kendrick, Idaho.....	137
6.6.1.6	Potlatch, Idaho	137
6.6.1.7	Juliaetta, Idaho	138
6.6.1.8	Deary, Idaho.....	138
6.6.2	<i>County Wide Potential Mitigation Activities</i>	138
6.6.2.1	Mitigation.....	138
6.6.2.2	Readiness/Education	139
6.6.2.3	Building Codes	139
CHAPTER 7: POTENTIAL MITIGATION ACTIVITIES		141
7	ADMINISTRATION & IMPLEMENTATION STRATEGY	141
7.1	PRIORITIZATION OF MITIGATION ACTIVITIES.....	141
7.1.1	<i>Prioritization Scheme</i>	142
7.1.1.1	Benefit / Cost	143
7.1.1.2	Population Benefit	143
7.1.1.3	Property Benefit.....	143
7.1.1.4	Economic Benefit.....	144
7.1.1.5	Vulnerability of the Community	144
7.1.1.6	Project Feasibility (Environmentally, Politically & Socially).....	144
7.1.1.7	Hazard Magnitude/Frequency	144
7.1.1.8	Potential for repetitive loss reduction.....	144
7.1.1.9	Potential project effectiveness and sustainability	145
7.1.1.10	Final ranking	145
7.2	RECOMMENDED HAZARD MITIGATION ACTIVITIES	145
7.2.1	<i>Safety & Policy</i>	145
7.2.1.1	Proposed Activities	145
7.2.2	<i>People and Structures</i>	147
7.2.2.1	Proposed Activities	148
7.2.3	<i>Infrastructure</i>	149
7.2.3.1	Proposed Activities	149
7.2.4	<i>Resource and Capability Enhancements</i>	151
7.2.4.1	Proposed Activities	151
CHAPTER 8: SUPPORTING INFORMATION.....		153
8	153
8.1	LIST OF TABLES	153
8.2	LIST OF FIGURES	155
8.3	LIST OF PREPARERS	156
8.4	SIGNATURE PAGES	157
8.4.1	<i>Representatives of Latah County Government</i>	157
8.4.2	<i>Representatives of City Government in Latah County</i>	158
8.4.3	<i>Representatives of City and Rural Fire Districts in Latah County</i>	159
8.4.4	<i>Representatives of Federal and State Agencies, and Companies</i>	161
LITERATURE CITED		162